

# Cultural Framework for Belfast

**Action Plan 2016-2020** 



Final Draft April 2016



CONTENTS	
Introduction	3
Key Achievements	4
Role of culture, arts and heritage	5
Distinctly Belfast	6
Inspiring Communities	8
Attracting Audiences	10
Strengthening the sector	12

#### **Tourism, Culture and Arts**

Development Department Belfast City Council Cecil Ward Building 4–10 Linenhall Street Belfast BT2 8BP Tel: (028) 9050 0512 culture@belfastcity.gov.uk

Copies of the full Cultural Framework for Belfast published in 2012 are available on request or from our webpage: www.belfastcity.gov.uk/culture

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#### INTRODUCTION

The Cultural Framework was launched in October 2012. This Framework was created in consultation with the culture, arts and heritage sectors across Belfast. The significant volume of achievements over these past three years is evidence of that ongoing partnership approach. As the Framework moves to a second phase, this new action plan sets out our priorities for the next four years.

In the delivery of this Framework there is an ongoing need to work in partnership with key city stakeholders including government agencies.

Culture and arts make a vital contribution to this city helping to improve quality of life, drive the economy and make Belfast a shared, welcoming and proud city.

In 2013, Belfast City Council significantly increased its direct funding for culture. However, for many organisations this amounts to only a small contribution towards their annual turnover.

In recent years, further cuts to public funding of arts and heritage have

resulted in increased pressure on organisations to sustain the programmes of activities, festivals and events that are such a vital part of the life of the city.

It is also changing times in local government with the recent transfer of a number of powers and areas of work to local councils in April 2015. Culture and arts continue to be a valued and important part of the future of the city.

In 2012 we agreed a vision for 2020 that:

"Everyone in Belfast experiences and is inspired by our city's diverse and distinctive culture and arts. Arts and heritage are valued for enriching quality of life and creating wealth, and the city's culture and creativity is renowned throughout the world."

This vision is supported by four key themes: Distinctly Belfast; Inspiring Communities; Attracting Audiences; and Strengthening the Sector.

#### **KEY ACHIEVEMENTS**

There have been a number of key achievements in the period since the Cultural Framework was launched in 2012. These were supported bv substantial direct investment to arts and heritage organisations. Our new funding schemes totalled an annual investment of £1.8m in the sector amounting to an increase of 25 per cent on the previous year's budget. This investment helped organisations reach audiences of just under 4 million. with engage approximately 170,000 participants, and provide around 8,000 employment opportunities for artists each year.

Belfast gets a fantastic return on Belfast City Council's funding of arts and heritage, approximately £8 for the city for every £1 of our investment. But arts and heritage is more than a sum of these parts helping to make Belfast a better city to live in, work in and visit.

This investment in culture, arts and heritage also recognised the need to provide long term core support for organisations. From 1st April 2016 a 4 year core multi-annual funding

programme will come into place to support 56 organisations in the city. Further opportunities for support will also be available through ongoing project-based funding.

#### INVESTMENT

£4.1m in 52 arts and heritage organisations through core multi annual funding;

£356,000 through PEACE III in 11 community arts project through Creative Legacies Programme and 12 large festivals through City of Festivals Programme;

Nearly half a million pounds invested to support over 100 arts and heritage projects

Supporting nearly 100 community festivals in partnership with Department of Culture Arts and Leisure, with funding of over £400,000

Investing £900,000 in 7 flagship projects through Creative and Cultural Belfast, in partnership with the Arts Council of Northern Ireland.

# Where do culture, arts and heritage fit in to our overall vision for the city?

Since 2012 there have been a number of significant developments and we believe that it truly is a time for transformation for the city. Belfast is the economic driver of the region, the capital city and the cultural and creative hub of Northern Ireland. The city has changed dramatically in the past ten years with physical changes, population growth, and community development.

Over this past year, a number of key strategies have been launched that will help give shape to our plans for the city. These have included a City Centre Regeneration and Investment Plan which recognises that the city centre is the driver of the regional economy. healthy and prosperous city centre therefore isn't just important for the local area, it benefits all of Belfast and Northern Ireland. This plan looks at the physical space and considers market and economic analysis of the city centre's office and retail offer, as well as priorities for tourism development and job creation. It is recognised that there

may be an opportunity to provide a physical presence for a cultural and creative hub within the City Centre. The Integrated Tourism Strategy for Belfast 2015-2020 has the ambitious aim of doubling the value of tourism for the city over the next 5 years and the contribution that culture, arts and heritage makes to the international positioning of Belfast is considerable.

Alongside these ambitions are challenges that the city must continue to address. As part of local government reform, Councils took on responsibility for community planning in April 2015. This involves public services working together with communities to deliver real improvements for local people. Working with a wide range of partners, including representatives from the statutory, business, higher education, community and voluntary sectors, we will develop a long-term plan to improve the social, economic and environmental wellbeing of the city.

The cultural sector has an important role to play in all of these developments to support talent and connect locally and globally to tell the Belfast story.

#### **Theme ONE**

# **Distinctly Belfast**

Walled by hills, nestled around the banks of a river flowing to the lough, Belfast's heritage, archaeology, architecture and townscape tell the city's physical and social stories. Our art is unusually rich in the quality and variety of our artists and arts organisations, and we are home to the finest practitioners who are receiving international awards and acclaim. We have a unique history and a future full of promise. This is what makes Belfast distinct.

The challenge, in a rapidly globalising world, is to connect Belfast to its arts and heritage, developing cultural programmes that reflect and engage with our people and communities, their issues and interests. But Belfast is more than its administrative physical space or boundaries. It is a confident and contemporary European city. Culture and arts can showcase Belfast as distinctive, dynamic and world-class place to live in, work in, and visit.

A strong and lively sector is also a sustainable sector, and it will attract and retain artistic talent. Distinctly Belfast is about high quality work that resonates with the people of Belfast and broadcasts our unique qualities to the wider world, enabling the city and its culture to be recognised and valued at home and abroad.

On one side of the coin, meaningful, engaging culture and arts will connect all our residents to our city, creating a more confident and cohesive society. On the other side, a city that truly celebrates its artists and promotes its culture, arts and heritage will connect internationally, drawing in tourists, attracting investors and boosting the economy, making our city truly competitive on the world stage.



Aims	Commitment	Actions/ Targets	What success will look like
Connecting people to the city, its stories, places, arts	Support high quality cultural programmes that resonate with the people of Belfast.	Support 8,000 artists' contracts per year.  Set up Heritage Forum by 2016.	Belfast will be internationally recognised for its cultural excellence.
and heritage.  Promoting	Attract, nurture and retain artistic and creative talent.  Promote the use of culture,	Deliver a City as a Gallery/ Art in the Public Realm Initiative to be supported through external funding by 2018.	The people of Belfast will value
the value and authenticity of the city's heritage.	·	Conduct a feasibility study into a permanent Belfast Story exhibition to be completed by 2020.	the contribution culture, arts and heritage makes to the city.
Promoting Belfast as a	Promote and enhance access to Belfast's heritage.	Deliver a Bringing Belfast's Heritage to Life programme by 2018.	
contemporary and creative city.	Develop opportunities to showcase the quality of Belfast's distinctive culture, arts and heritage locally, nationally and internationally.	Publish a Public Art Policy by 2018.  Support 50 international partnerships by 2020.	
Placing culture, arts and heritage at the heart of Belfast's	Support artists to develop relationships and participate in global networks.	Develop a new support programme by 2017 to showcase Belfast's arts & heritage through local, national and international opportunities.	
ongoing narrative.	Support outward and inward programmes and increase investment opportunities in Belfast's culture, arts and heritage.	Support the development of new work that presents Belfast as a contemporary cultural city through revised funding programmes by 2017.	
	Support the development of new products and initiatives.	Scope the potential for character and style guidelines to be included in the planning processes by 2020.	
		Explore the option to develop an inventory of buildings of cultural significance by 2018 and how this could be utilised by stakeholders to promote the conservation of Belfast's built heritage.	

# **Theme TWO**

# **Inspiring Communities**

Belfast City Council recognises that our people and our communities are the lifeblood of the city. Engaged and active communities are not the by-product of a successful city - they are a prerequisite for its success. During the development of the Framework and throughout the delivery of the 2012-15 Action Plan, our partners have been emphasising that engaging communities across the city must be a priority.

Community arts, outreach and audience development all create opportunity and encourage people to learn new skills. Festivals in particular can offer new experiences and open up communities to new people and other cultures.

This improves social cohesion and quality of life, building confidence at an individual, community and whole-city level.

This is a significant achievement in its own right, but these activities also help to grow audiences for the whole cultural scene, increasing the demand for arts and heritage and, in turn, shaping the future of our cultural city.



9

Aims	Commitment	Actions /Targets	What success will look like
Removing barriers to participation to ensure all sections of the community can engage with high quality culture, arts and heritage.  Enabling people to value and understand their place.  Developing shared cultural space, celebrating and promoting local cultures and communities.  Targeting areas and communities with low levels of engagement in culture, arts and heritage.	Build upon existing infrastructure to sustain partnerships between the community and cultural sectors.  Encourage and support new partnerships between the community and cultural sectors.  Improve communication with hard to reach communities.  Ensure support for diverse range of programmes with targeted initiatives for priority groups.  Establish baselines in order to improve community and cultural engagement initiatives*  Nurture culturally curious communities and support people to live creative lives.  Promote the value of cultural engagement across Council programmes and strategies.	800,000 people will have participated in culture, arts and heritage activities by 2020.  Support a minimum of 5 artist-inresidence programmes across Belfast by 2018.  Deliver community festivals training programme by 2016.  Deliver capacity building programme to increase quality of community led arts programmes by 2017.  Complete cultural mapping of Belfast by 2016 and update annually*  Deliver access to artefacts programme for Belfast in partnership with other agencies by 2020.  Deliver a heritage skills development programme by 2018.  £1.2m invested in engagement programme in culture, arts and heritage from non-Council sources.  Support participation in voluntary and amateur arts activities through key partnerships.  Support shared cultural spaces	Belfast will be a more active, engaged and inclusive city.
		across the city.	

<sup>\*</sup> Further commitments and targets will be developed following establishment of baselines and completion of cultural mapping.

## **Theme THREE**

# **Attracting Audiences**

This theme is about engaging, retaining and developing audiences - one of the most critical challenges facing the cultural sector today. Culture and arts is part of the experience economy. Audiences value the feeling of being engaged. Surrounding restaurants, hotels and businesses also benefit from increased footfall, supporting the wider service economy.

Heritage is our most accessible cultural asset - it is the backdrop to our daily lives and a magnet for tourists. Visitors to the city in particular additional bring spending power and attract yet more visitors by broadcasting the Belfast story around the world. Increased income can help organisations grow, but engaged audiences also sustain the cultural scene as a whole, increasing the demand for high-quality, culturally relevant programming.

Ultimately, our audiences are advocates for our future cultural provision. Growing audiences is important. In recent years, we have invested in the cultural

infrastructure, and now we must ensure that there is the demand to sustain the supply. However, sustaining existing audiences is also vital. Audience NI's audit of Belfast audiences has indicated that 1 in 5 households attend ticketed events each year and this figure has not increased in the period 2012-15. Attracting audiences is especially difficult in the current economic climate. Few organisations have dedicated marketing staff, while the decline of culture and arts coverage in the media has led to less exposure and profile. And there is no dedicated, coherent marketing resource for culture and arts.

Increasingly, the only platform to market activity is social media. Much more can be done to improve access to culture and arts across Belfast, including working closely with stakeholders, agencies and media to encourage enjoyment of what the city has to offer. Consideration must also be given to establishing a dedicated marketing resource to promote Belfast's culture and arts.

Aims	Commitment	Actions /Targets	What success will look like
Increase the numbers of residents taking part in	Identify and carry out appropriate benchmarking.	Audit of existing research carried out by 2016; commission relevant research and publish insights.	Everyone will be aware of Belfast's diverse culture,
culture, arts and heritage.	Gather, share and apply learnings from relevant data.	Establish Strategic Attracting Audiences steering group for the city by 2016 including arts, heritage and tourism bodies.	arts and heritage offer.
Increasing the number of visitors taking part in culture, arts and heritage.  Promoting Belfast as a diverse and dynamic	Focus on innovative and consistent use of digital platforms for marketing and visitor information.  Develop and enhance the audience experience of culture, arts and heritage in the city.	Support cultural organisations to avail of affordable marketing support at a city level.  Establish research working group by 2016.  Establish baseline for number of residents and visitors attending cultural activity by 2016 and grow by 5% by 2020.  By 2020 increase the number of residents attending ticketed events from 1 in every 5 to 1 in every 4.  Establish communications working group by	
	Position Belfast as an international creative and cultural city.  Strategic nurturing of media relations  Develop a strategic partnership approach to marketing planning and activity.  Promote the value of marketing and PR through Council-led upskilling via learning, development and knowledge sharing platforms.	2016 to support collaborative marketing and	

### **Theme FOUR**

# Strengthening the sector

Belfast's culture and arts scene is vibrant and varied, and it contributes significantly to the life of the city. But it is reliant on public subsidy in a time of economic constraint, which is a risk to its sustainability. We recognise that the market alone will never wholly support our cultural organisations - indeed, this is one of the reasons why we fund them. However, culture and arts can help lead us out of recession, providing creative solutions in challenging times.

And as a building block for prosperity, they provide a platform for other industries, creating jobs and driving indirect income in to the city, for example, in the tourism and creative industries sectors. To enable organisations to unlock their economic potential, we will facilitate skills training and help them seek out and avail of new streams. This will include income opening doors to tourism and creative industries, growing closer relationships with other sectors and with European partners and providing business

development support to help them become more successful.



A Cultural Framework for Belfast cannot be achieved in isolation, and we will work in partnership with other key agencies, including through a proposed memorandum of understanding with the Arts Council of Northern Ireland. Internally, we will work across all business areas within Council - from City Events and Venues to Parks and Good Relations - to ensure our cultural organisations are used and supported in the continued development of the city.

Aims	Commitment	Actions /Targets	What success will look like
Providing opportunities for organisations to develop and diversify their income streams.  Increasing investment in culture, arts and heritage organisations.  Developing better infrastructure for skills development in Belfast.	Maintain financial investment in culture, arts and heritage.  Facilitate collaborations and partnerships.  Support organisations and individual artists to identify and increase assets.  Identify and attract external funding, as appropriate, including EU.  Increase access to creative/make space.  Promote entrepreneurial skills development.  Promote best practice in employment and partnership working for individual artists and	For every £1 we invest, a further £8 will be generated.  £2m of external funding secured by 2020.  Support 300 full time jobs a year.  Establish MoUs with key strategic partners.  Carry out audit of current support for career development and identify gaps by 2017.  Carry out review of small grants programmes by 2016 and launch new programme by April 2017.  Establish creative/ cultural ambassadors scheme.  Deliver tailored skills and career development programme by 2018  Deliver support programme for creative start up/ new business models by 2018.  Invest in research and development through appropriate small grants by 2017.	
Promoting partnership working and collaboration.	organisations.  Promote equality of opportunity to support diversity of people working in culture, arts	Provide development grants for organisations not currently in receipt of core funding by 2018.  Benchmark Belfast against comparator cities and carry out annual research by 2017.  Support peer to peer cultural partnerships between Belfast based organisations/ artists and national/ international partners by 2018.  Review supply of work spaces, studios and creative spaces including use of Council owned buildings and develop plans to address unmet demand by 2019.  Explore opportunities for access for artists to vacant buildings and other temporary spaces.  Ongoing support for Forums including Culture, Festivals and Visual Arts.	